## **Owego**, New York

## **FINANCIAL REPORT**

For the Year Ended December 31, 2021 and 2020



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## Report Required Under Government Auditing Standards

Independent Auditors' Report on Internal Control Over Financial Reporting and on<br/>Compliance and Other Matters Based on an Audit of Financial Statements Performed in<br/>Accordance With Government Auditing Standards18-19



## **INDEPENDENT AUDITORS' REPORT**

To the Board of Directors Tioga County Industrial Development Agency Owego, New York

## **Report on Financial Statements**

#### Opinions

We have audited the accompanying financial statements of the Tioga County Industrial Development Agency (the Agency), a component unit of the County of Tioga, New York, as of and for the years ended December 31, 2021 and 2020, and the related notes to the financial statements, which collectively comprise the Agency's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the Agency, as of December 31, 2021 and 2020, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Agency and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Agency's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## Auditors' Responsibility for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Agency's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Agency's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

## **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Agency's basic financial statements. The Schedule of Projects and the Schedule of Loans Receivable are presented for the purpose of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the Schedule of Projects and the Schedule of Loans Receivable are fairly stated in all material respects in relation to the basic financial statements as a whole.

## Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 18, 2022, on our consideration of the Agency's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Agency's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Agency's internal control over financial reporting and compliance.

Respectfully submitted,

nseror G. CPAS, LUP

Insero & Co. CPAs, LLP Certified Public Accountants

Ithaca, New York March 18, 2022

## MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2021

The Tioga County Industrial Development Agency (the Agency), a component unit of Tioga County, New York, was created to encourage economic growth in Tioga County.

**Mission:** The Tioga County Industrial Development Agency was created to promote, develop, encourage, and assist in acquiring, construction, maintaining, equipping, and furnishing certain types of projects and facilities, to advance the job opportunities, health, general prosperity, economic welfare, and recreation opportunities of the citizens of Tioga County.

The following Management's Discussion and Analysis (MD&A) provides a comprehensive overview of the Agency's financial position as of December 31, 2021 and the result of its operations for the year then ended. Management has prepared the financial statements and related footnote disclosures along with this MD&A. The MD&A should be read in conjunction with the audited financial statements and related footnotes of the Agency, which directly follow the MD&A.

## FINANCIAL HIGHLIGHTS

- Total cash of \$2,118,836 in 2021 decreased from cash of \$2,951,445 in 2020. As noted below, the primary causes of the decrease were additional investment purchases and a decrease in the amount due to Tioga County to administer the Emergency Relief Loan Program Fund (on behalf of Tioga County).
- Total revenue of \$1,225,546 in 2021 increased from revenue of \$560,039 in 2020, primarily as a result of the increase in grant income.
- Total expenses of \$1,413,397 in 2021 increased from expenses of \$575,661 in 2020, primarily due to an increase in Water Tower Program Expense.
- Net position for the year ended December 31, 2021 amounted to \$5,943,022, reflecting a decrease of \$187,581 from net position of \$6,130,873 at December 31, 2020.

## **OVERVIEW OF THE BASIC FINANCIAL STATEMENTS**

The financial statements of the Tioga County Industrial Development Agency have been prepared in accordance with accounting principles generally accepted in the United States of America (U.S. GAAP) as prescribed by the Governmental Accounting Standards Board (GASB).

The basic financial statements consist of a Statement of Net Position; a Statement of Revenues, Expenses, and Changes in Net Position; a Statement of Cash Flows; and accompanying notes. These statements provide information on the financial position of the Agency and the financial activity and results of its operations during the year. A description of the Agency's financial statements follows.

• The Statement of Net Position presents information on all of the Agency's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator as to whether the financial position of the Agency is improving or deteriorating.

## MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2021

- The Statement of Revenues, Expenses, and Changes in Net Position presents information showing the change in the Agency's net position during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of cash flows. Thus, revenues and expenses reported in this statement include all items that will result in cash received or disbursed in future fiscal periods.
- The Statement of Cash Flows provides information on the major sources and uses of cash during the year. The cash flow statement portrays net cash provided or used from operating, non-capital financing, capital financing, and investing activities.

## FINANCIAL ANALYSIS OF THE AGENCY AS A WHOLE

Our analysis below focuses on the net position (*Figure 1*) and changes in net position (*Figure 2*) of the Agency's activities.

Condensed Statement of Net Position	2021	2020	2019	<i>Total Dollar</i> <i>Change 2021-2020</i>
Current Assets:				
Cash and Cash Equivalents	\$ 2,118,836	\$ 2,951,445	\$ 3,468,661	\$ (832,609)
Investments	1,173,731	864,261	859,563	309,470
Accounts Receivable	788,453	523,865	453,517	264,588
Revolving Loans Receivable, Current, Net	77,367	114,785	87,709	(37,418)
Total Current Assets	4,158,387	4,454,356	4,869,450	(295,969)
Non-Current Assets:				
Capital Assets, Net	2,232,349	2,232,614	2,251,133	(265)
Revolving Loans Receivable, Non-Current	436,463	479,298	512,952	(42,835)
Total Assets	6,827,199	7,166,268	7,633,535	(339,069)
Current Liabilities:				
Accounts Payable and Accrued Liabilities	50	52	887,417	(2)
Due to County	363,457	475,000	-	(111,543)
Loans Payable, Current	40,069	39,673	39,281	396
Total Current Liabilities	403,576	514,725	926,698	(111,149)
Noncurrent Liabilities:				
Loans Payable, Non-Current	480,601	520,670	560,342	(40,069)
Total Liabilities	884,177	1,035,395	1,487,040	(151,218)
Net Investment in Capital Assets	2,232,349	2,232,614	2,251,133	(265)
Restricted	826,956	897,606	1,048,921	(70,650)
Unrestricted	2,883,717	3,000,653	2,846,441	(116,936)
Total Net Position	\$ 5,943,022	\$ 6,130,873	\$ 6,146,495	\$ (187,851)

## Figure 1

## MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2021

#### Comparison of 2021 to 2020

The decrease in cash relates to the purchase of investments and a decrease in the amounts due to Tioga County. The increase in investments is due to the purchase of three \$100,000 CDs. The increase in accounts receivable is due to receivables recorded but not yet paid for the Water Tower project. The decrease in loans receivable was due to the repayment of loans receivable.

The decrease in Due to County is due to the payments being received and paid back to the County for the Emergency Relief Loan Program Fund. The decrease in loans payable is due to annual principal payments in accordance with amortization schedules.

The decrease in restricted net position is a result of the decrease in restricted cash due to PILOT payments being made timelier.

The net effect was a decrease in total net position of \$187,851.

#### Comparison of 2020 to 2019

The decrease in cash relates to a decrease in accounts payable, offset by an increase in amounts due to Tioga County. The decrease in capital assets, net, is due to the increase in accumulated depreciation based on useful lives. The increase in accounts receivable is due to the timing of payments being received by others.

The decrease in accounts payable is due to the timing of Payment in Lieu of Taxes (PILOT) payment obligations. The decrease in loans payable is due to annual principal payments in accordance with amortization schedules.

The decrease in net investment in capital assets is mainly due to the increase in accumulated depreciation based on useful lives. The decrease in restricted net position is a result of the decrease in restricted cash due to PILOT payments being made timelier.

The net effect was a decrease in total net position of \$15,622.

### MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2021

Our analysis in Figure 2 considers the operations of the Agency's activities.

Changes in Net Position	2021	2020	2019	<i>Total Dollar</i> <i>Change 2021-2020</i>
Operating Revenues:				
Charges for Services	\$ 203,012	\$ 264,577	\$ 240,888	\$ (61,565)
Grant Income	993,145	267,845	660,384	725,300
Loan Interest Earned	18,157	14,846	15,956	3,311
Non-Operating Revenues	11,232	12,771	32,478	(1,539)
Total Revenues	1,225,546	560,039	949,706	665,507
Operating Expenses:				
Contractual Expenses	1,273,481	497,087	906,794	776,394
Loan Program Expenses	223	222	105	1
Depreciation	20,656	20,971	21,287	(315)
Loss (Gain) on Sale of Assets	58,454	-	-	58,454
Interest Expense	7,224	5,996	6,385	1,228
Personnel Services	53,359	51,385	45,317	1,974
Total Expenses	1,413,397	575,661	979,888	837,736
Change in Net Position	\$ (187,851)	\$ (15,622)	\$ (30,182)	\$ (172,229)

## Figure 2

#### **Comparison of 2021 to 2020**

Total revenues of the Agency increased \$665,507. The increase in grant income is due to grants related to the Water Tower Project.

Total expenses of the Agency increased \$837,736. The increase in expenses is mainly a result of the Water Tower project.

## Comparison of 2020 to 2019

Total revenues of the Agency decreased \$389,667. The decrease in grant income is due to the conclusion of some grants during 2019 and the COVID-19 pandemic reducing new grant opportunities.

Total expenses of the Agency decreased \$404,227. The decrease in expenses is mainly a result of the Upstate Shredding disbursement in 2019 of \$465,000 that did not occur in 2020.

### MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2021

## CAPITAL ASSETS AND DEBT ADMINISTRATION

#### **Capital Assets**

During 2021, the Capital Assets net balance was \$2,232,349. This amount represents a net decrease (including additions, deletions, and depreciation) of \$265 compared to last year, due to the net effect of additions and disposals.

During 2020, the Capital Assets net balance was \$2,232,614. This amount represents a net decrease (including additions, deletions, and depreciation) of \$18,519 compared to last year, due to an increase in accumulated depreciation based on useful lives.

Changes in Capital Assets	2021	2020	2019	<i>Total Dollar</i> <i>Change 2021-2020</i>
Land - 434	\$ 376,800	\$ 376,800	\$ 376,800	\$ -
Land - General	1,110,769	1,092,830	1,090,378	17,939
Land - Archaeological Studies	2,452	-	-	2,452
Railroad Improvements	1,979,331	1,979,331	1,979,331	-
Equipment	-	1,701	1,701	(1,701)
Accumulated Depreciation	(1,237,003)	(1,218,048)	(1,197,077)	(18,955)
Totals	\$ 2,232,349	\$ 2,232,614	\$ 2,251,133	\$ (265)

#### Figure 3

## **Debt Administration**

Debt, both short and long-term, considered a liability, decreased by \$39,673 in 2021, as shown in *Figure 4*. This decrease resulted from annual principal payments made during the year based on amortization schedules. Debt decreased by \$39,280 in 2020, due to principal payments made.

## Figure 4

Changes in Debt				То	otal Dollar
Changes in Debt	2021	2020	2019	Chan	ge 2021-2020
Loans Payable	\$ 520,670	\$ 560,343	\$ 599,623	\$	(39,673)
Totals	\$ 520,670	\$ 560,343	\$ 599,623	\$	(39,673)

## MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2021

## FACTORS BEARING ON THE AGENCY'S FUTURE

The Agency will continue to increase job opportunities and improve the quality of life in our community. The Agency will continue ongoing administration of PILOT Agreements and Loan Programs. The Agency will continue to develop shovel ready sites and attract new businesses. The Agency will continue compliance with all provisions of the Public Authority Accountability Act by diligent oversight of operations. The Agency will continue partnership with Tioga County's Economic Development & Planning Department and Local Development Corporation for collaboration and success.

## CONTACTING THE AGENCY'S FINANCIAL MANAGEMENT

This financial report is designed to provide the Agency's clients, investors, and creditors with a general overview of the Agency's finances and demonstrate the Agency's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Tioga County Industrial Development Agency, 56 Main Street #205, Owego, New York 13827.

## STATEMENTS OF NET POSITION DECEMBER 31,

	2021	2020
ASSETS		
Current Assets		
Cash and Cash Equivalents	\$ 1,291,880	\$ 2,053,839
Restricted Cash and Cash Equivalents	826,956	897,606
Investments	1,173,731	864,261
Accounts Receivable	788,453	523,865
Revolving Loans Receivable, Current Portion, Net	77,367	114,785
Total Current Assets	4,158,387	4,454,356
Non-Current Assets		
Land and Non-Depreciable Capital Assets	1,490,021	1,469,630
Depreciable Capital Assets, Net	742,328	762,984
Revolving Loans Receivable, Net of Current Portion	436,463	479,298
Total Non-Current Assets	2,668,812	2,711,912
Total Assets	6,827,199	7,166,268
LIABILITIES		
Current Liabilities		
Accounts Payable and Accrued Liabilities	50	52
Due to County	363,457	475,000
Loans Payable, Current Portion	40,069	39,673
Total Current Liabilities	403,576	514,725
Non-Current Liabilities		
Loans Payable, Noncurrent Portion	480,601	520,670
Total Liabilities	884,177	1,035,395
NET POSITION		
Net Investment in Capital Assets	2,232,349	2,232,614
Restricted	826,956	897,606
Unrestricted	2,883,717	3,000,653
Total Net Position	\$ 5,943,022	\$ 6,130,873

See Notes to Financial Statements

## STATEMENTS OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION FOR THE YEARS ENDED DECEMBER 31,

	2021	2020
Operating Revenues		
Charges for Services	\$ 203,012	\$ 264,577
Grant Income	993,145	267,845
Loan Interest Earned	18,157	14,846
Total Operating Revenues	1,214,314	547,268
<b>Operating Expenses</b>		
Contractual Expenses	1,273,481	497,087
Loan Program Expenses	223	222
Depreciation	20,656	20,971
Interest Expense	7,224	5,996
Personnel Services	53,359	51,385
Total Operating Expenses	1,354,943	575,661
Operating Gain (Loss)	(140,629)	(28,393)
Non-Operating Revenues (Expenses)		
Investment Interest	11,232	12,771
Loss on Sale of Assets	(58,454)	
Total Non-Operating Revenues (Expenses)	(47,222)	12,771
Change in Net Position	(187,851)	(15,622)
Net Position, January 1,	6,130,873	6,146,495
Net Position, December 31,	\$ 5,943,022	\$ 6,130,873

See Notes to Financial Statements

## STATEMENTS OF CASH FLOWS FOR THE YEARS ENDED DECEMBER 31,

	2021	2020
Cash Flows From Operating Activities		
Cash Received from Providing Services	\$ 949,726	\$ 476,920
Cash Payments - Contractual Expenses	(1,334,289)	(1,442,055)
Cash Payments to Tioga County	(111,543)	-
Cash Received from Tioga County	-	475,000
Cash Advances to Loan Program Recipients	(96,125)	(218,883)
Cash Received from Loan Program Repayments	176,378	225,461
Net Cash Provided (Used) by Operating Activities	(415,853)	(483,557)
Net Cash From Capital and Related Financing Activities		
Repayments of Loans Payable	(39,673)	(39,280)
Net Cash Provided (Used) by Capital and Related Financing Activities	(39,673)	(39,280)
Cash Flows From Investing Activities Capital Asset Additions	(79 945)	(2,452)
Investment in Certificates of Deposit	(78,845) (309,470)	(2,452) (4,698)
Interest Received	,	, ,
Interest Received	11,232	12,771
Net Cash Provided (Used) by Investing Activities	(377,083)	5,621
Net Change in Cash and Cash Equivalents	(832,609)	(517,216)
Cash and Cash Equivalents, January 1,	2,951,445	3,468,661
Cash and Cash Equivalents, December 31,	\$ 2,118,836	\$ 2,951,445
Operating Loss	\$ (140,629)	\$ (28,393)
Adjustments to Reconcile Net Operating Loss to Net Cash Provided (Used) by in Operating Activities:		
Depreciation Expense	20,656	20,971
Changes in Assets and Liabilities:	() ( 4 500)	(70.240)
Accounts Receivable	(264,588)	(70,348)
Loans Receivable	80,253	6,578 (887-265)
Accounts Payable and Accrued Liabilities	(2)	(887,365)
Due to County	(111,543)	475,000
Net Cash Provided (Used) by Operating Activities	\$ (415,853)	\$ (483,557)

See Notes to Financial Statements

### NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2021

#### *Note 1* Summary of Significant Accounting Policies

The financial statements of Tioga County Industrial Development Agency (the Agency) have been prepared in conformity with generally accepted accounting principles (U.S. GAAP). The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing U.S GAAP for state and local governments through its pronouncements (Statements and Interpretations). The more significant of the Agency's accounting policies are described below.

#### **Financial Reporting Entity**

The Agency was created in 1971 by the New York State Legislature under the mandate of Article 18-A, "New York State Industrial Development Agency Act" of New York State municipal law for the purpose of advancing job opportunities, health, general prosperity, and economic welfare of the people of Tioga County. The Agency also works to improve current recreation opportunities, posterity, and standard of living. The Agency is exempt from federal, state, and local income taxes. Although established by the Tioga County Board of Representatives, the Agency is a separate entity and operates independently of the County. The Agency is considered a component unit of Tioga County.

The financial reporting entity consists of (a) the primary government which is the Tioga County Industrial Development Agency, (b) organizations for which the primary government is financially accountable, and (c) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete as set forth in GASB Statement No. 14, "The Financial Reporting Entity," as amended by GASB Statement No. 85, "Omnibus 2017."

The decision to include a potential component unit in the Agency's reporting entity is based on several criteria set forth in GASB Statement No. 14, "The Financial Reporting Entity," as amended.

#### **Basis of Accounting**

The accounts of the Agency are maintained on the accrual basis of accounting. Under the accrual basis of accounting, revenues are recorded when earned. Expenses are recorded when the liability is incurred.

#### **Cash and Cash Equivalents**

The Agency considers all highly liquid investments having an original maturity of three months or less to be cash equivalents.

#### Investments

Investments consist of Certificates of Deposit and are stated at fair value, which approximate cost.

### NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2021

#### *Note 1* Summary of Significant Accounting Policies - Continued

#### **Loans Receivable**

The Agency commenced administering a loan program effective January 1, 2010. The program has revolving loan funds, which were created to provide low interest loans to start-up and expanding businesses in Tioga County. The loans must involve direct job retention or creation, which will strengthen the economic base of Tioga County. In 2011, after a disastrous flood, the Agency also provided short-term interest free loans for businesses sustaining significant damage as a result of the flood. During 2013, the Agency commenced administering a commercial façade loan program. During 2020, the Agency commenced administering an Emergency Relief Loan Program.

The Agency administers the operation of the revolving loan program on behalf of the County of Tioga County Local Development Corporation for the Commercial Façade Loan Program (CFLP), the United States Department of Agriculture (USDA) for the Intermediary Relending Program (IRP), and the Rural Business Development Grants (RBEG).

#### Allowance for Uncollectible Loans

The Agency follows the policy of evaluating its loans receivable to adequately reserve for anticipated losses. Although management believes all the loans receivable are collectible, an allowance account of \$35,000 has been established for each of the years ended December 31, 2021 and 2020.

## **Capital Assets**

All capital asset purchases are recorded at historical cost or fair market value at the date of acquisition. Depreciation is recorded on a straight-line basis over the assets' estimated useful life of five to 39 years. The Agency's policy is to capitalize all additions greater than \$1,000 with a useful life of more than five years.

#### **Equity Classifications - Statement of Net Position**

- Net Investment in Capital Assets Consists of capital assets (including restricted capital assets), net of accumulated depreciation, reduced by the outstanding balances of any bonds, mortgages, notes or other borrowings attributable to the acquisition, construction, or improvement of those assets.
- Restricted Consists of net resources with constraints placed on its use either by 1) external groups such as creditors, grantors, contributors, or laws and regulations of other governments; or 2) law through constitutional provisions or enabling legislation.
- Unrestricted Consists of all other resources that do not meet the definition of "net investment in capital assets" or "restricted."

#### Fee Income, Grant, and Contract Support

The Agency charges a service fee for each project, the proceeds of which are intended to offset Agency expenses and fund continuing operations.

## NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2021

## Note 1 Summary of Significant Accounting Policies - Continued

## **Non-Operating Revenues**

Non-operating activities include gains or losses on disposal of capital assets and investment income.

## **Use of Estimates**

The preparation of financial statements in conformity with U.S. GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and to disclose contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

## *Note 2* Deposits and Investments

State statutes govern the Agency's investment policies. In addition, the Agency has its own written investment policy. Agency monies must be deposited in Federal Deposit Insurance Corporation (FDIC) insured commercial banks or trust companies located within the state. The Treasurer is authorized to use demand accounts and certificates of deposit. Permissible investments include obligations of the U.S. Treasury and obligations of New York State or its localities.

Collateral is required for demand deposits and certificates of deposit at 105% of all deposits not covered by federal deposit insurance. Obligations that may be pledged as collateral are obligations of the United States and its agencies and obligations of the state and its municipalities and school districts.

Total bank balances of the Agency (including certificates of deposit) of \$3,005,060 and \$3,039,198 at December 31, 2021 and 2020 were covered by FDIC insurance up to \$250,000. As of December 31, 2021 and 2020, all deposits with financial institutions were either insured or collateralized with securities held by the pledging financial institution in the Agency's name.

Restricted cash includes grant and loan proceeds, and PILOT payments to be distributed.

## *Note 3* Investments

The Agency categorizes its fair value measurements within the fair value hierarchy established by U.S. GAAP. The hierarchy is based on the valuation of inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

*Level 1* Inputs to the valuation methodology are unadjusted quoted prices for identical assets or liabilities in active markets that the Agency has the ability to access.

## NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2021

### *Note 3* Investments - Continued

*Level 2* Inputs to the valuation methodology include:

- Quoted prices for similar assets or liabilities in active markets;
- Quoted prices for identical or similar assets or liabilities in inactive markets;
- Inputs other than quoted prices that are observable for the asset or liability;
- Inputs derived principally from or corroborated observable market data by correlation or other means.

If the asset or liability has a specified (contractual) term, the Level 2 input must be observable for substantially the full term of the asset or liability.

*Level 3* Inputs to the valuation methodology are unobservable and significant to the fair value measurement.

The Agency categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The Agency had the following investments stated at fair value at December 31, 2021:

Type of			Carrying Amount	
Investment	Cost Fair Value			Level
Certificate of Deposit	\$ 549,763	\$	549,763	(2)
Certificate of Deposit	323,407		323,407	(2)
Certificate of Deposit	300,561		300,561	(2)

The Agency had the following investments stated at fair value at December 31, 2020:

Type of	Amount					
Investment		Cost	Fa	air Value	Level	
Certificate of Deposit	\$	545,414	\$	545,414	(2)	
Certificate of Deposit		318,847		318,847	(2)	

The asset's or liability's fair value measurement level within the fair value hierarchy is based on the lowest level of any input that is significant to the fair value measurement. Valuation techniques need to maximize the use of observable inputs and minimize the use of unobservable inputs.

The Agency does not typically purchase investments for a duration long enough to cause it to believe that it is exposed to any material interest rate risk.

## NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2021

#### *Note 4* Loans Receivable

**Total Loans Receivable, Net** 

Loans receivable, net of allowance is summarized as follows:

	Balance 12/31/2020	Loan Advances	Principal Repayments	Balance 12/31/2021	Amounts Due Within One Year
CFLP Revolving Loans IRP Revolving Loans RBEG Revolving Loans COVID-19 ERLP Loans	\$ 96,944 380,463 69,937 81,739	\$ - 96,125 -	\$ (44,394) (98,390) (7,050) (26,544)	\$ 52,550 378,198 62,887 55,195	\$ 27,228 49,403 7,336 28,400
Total Loans Receivable	629,083	96,125	(176,378)	548,830	112,367
Allowance for Doubtful Loans	(35,000)			(35,000)	(35,000)
Total Loans Receivable, Net	\$ 594,083	\$ 96,125	\$ (176,378)	\$ 513,830	\$ 77,367
	Balance 12/31/2019	Loan Advances	Principal Repayments	Balance 12/31/2020	Amounts Due Within One Year
CFLP Revolving Loans IRP Revolving Loans RBEG Revolving Loans COVID-19 ERLP Loans	\$ 141,278 417,670 76,713	\$ - 40,000 10,000 168,883	\$ (44,334) (77,207) (16,776) (87,144)	\$ 96,944 380,463 69,937 81,739	\$ 42,740 73,768 7,050 26,227
Total Loans Receivable	635,661	218,883	(225,461)	629,083	149,785
Allowance for Doubtful Loans	(35,000)			(35,000)	(35,000)

The following is a schedule of future principal payments to be received.

\$ 600,661 \$ 218,883 \$ (225,461) \$ 594,083 \$

114,785

Total	\$ 548,830
2037-2041	 11,452
2032-2036	34,631
2027-2031	161,142
2026	44,419
2025	44,529
2024	52,227
2023	88,063
2022	\$ 112,367

## NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2021

#### *Note 5* Capital Assets

At December 31, 2021 and 2020, the Agency's capital assets consisted of the following:

	Balance 12/31/2020	Additions	Disposals	Balance 12/31/2021
Non-Depreciable Capital Assets				
Land - General	\$ 1,090,378	\$ 78,845	\$ (58,454)	\$ 1,110,769
Land - 434	376,800	-	-	376,800
Land - Archaeological Studies	2,452	-	-	2,452
Total Non-Depreciable Capital Assets	1,469,630	78,845	(58,454)	1,490,021
Depreciable Capital Assets				
Railroad Tracking and Facilities	1,979,331	-	-	1,979,331
Equipment	1,701		(1,701)	
Total Depreciable Capital Assets	1,981,032		(1,701)	1,979,331
Total Historical Cost	3,450,662	78,845	(60,155)	3,469,352
Less Accumulated Depreciation				
Railroad Tracking and Facilities	(1,216,347)	(20,656)	-	(1,237,003)
Equipment	(1,701)	-	1,701	-
Total Accumulated Depreciation	(1,218,048)	(20,656)	1,701	(1,237,003)
Total Capital Assets, Net	\$ 2,232,614	\$ 58,189	\$ (58,454)	\$ 2,232,349
	Balance 12/31/2019	Additions	Disposals	Balance 12/31/2020
Non-Depreciable Capital Assets				
Land - General	\$ 1,090,378	\$ -	\$ -	\$ 1,090,378
Land - 434	376,800	-	-	376,800
Land - Archaeological Studies	-	2,452		2,452
Total Non-Depreciable Capital Assets	1,467,178	2,452		1,469,630
Depreciable Capital Assets				
Railroad Tracking and Facilities	1,979,331	-	-	1,979,331
Equipment	1,701	-	-	1,701
Total Depreciable Capital Assets	1,981,032			1,981,032
Total Historical Cost	3,448,210	2,452		3,450,662
<b>Less Accumulated Depreciation</b> Railroad Tracking and Facilities Equipment	(1,195,376) (1,701)	(20,971)		(1,216,347) (1,701)
Total Accumulated Depreciation	(1,197,077)	(20,971)		(1,218,048)
Total Capital Assets, Net	\$ 2,251,133	\$ (18,519)	<u>\$</u> -	\$ 2,232,614

Depreciation expense amounted to \$20,656 and \$20,971 for the years ended December 31, 2021 and December 31, 2020, respectively.

#### NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2021

#### *Note 6* **Due to County**

During 2020, Tioga County transferred \$475,000 to the Agency to administer, on their behalf, the Emergency Relief Loan Program that will provide assistance for small businesses in Tioga County that have been impacted by the COVID-19 pandemic. During 2021, payments were made towards the Loan Program and the balance as of December 31, 2021 is \$363,457.

## *Note 7* Loans Payable

Loans payable consisted of the following at December 31, 2021:

	<b>Issue Date</b>	<b>Final Maturity</b>	<b>Interest Rate</b>	]	Balance
USDA - IRP 1	5/2008	5/2027	1.00%	\$	46,180
USDA - IRP 2	5/2008	5/2030	1.00%		101,112
USDA - IRP 3	1/2009	1/2036	1.00%		171,085
USDA - IRP 4	1/2011	1/2039	1.00%		202,293
Total Loans Payable				\$	520,670

Loans payable are summarized as follows at December 31, 2021 and 2020:

	Balance 12/31/2020	Increases	D	ecreases	Balance 12/31/2021	Du	rincipal e Within ne Year	W	rest Due Vithin 1e Year
USDA - IRP 1	\$ 53,900	\$ -	\$	(7,720)	\$ 46,180	\$	7,797	\$	462
USDA - IRP 2	112,328	-		(11,216)	101,112		11,328		1,011
USDA - IRP 3	181,608	-		(10,523)	171,085		10,628		1,711
USDA - IRP 4	212,507			(10,214)	202,293		10,316		2,023
Total Loans Payable	\$ 560,343	<b>\$</b> -	\$	(39,673)	\$ 520,670	\$	40,069	\$	5,207

	Balance 12/31/2019	Increases	Decreases	Balance 12/31/2020	Principal Due Within One Year	Interest Due Within One Year
USDA - IRP 1	\$ 61,544	\$ -	\$ (7,644)	\$ 53,900	\$ 7,720	\$ 539
USDA - IRP 2	123,432	-	(11,104)	112,328	11,216	1,123
USDA - IRP 3	192,027	-	(10,419)	181,608	10,523	1,816
USDA - IRP 4	222,620		(10,113)	212,507	10,214	2,125
Total Loans Payable	\$ 599,623	<u>\$ -</u>	\$ (39,280)	\$ 560,343	\$ 39,673	\$ 5,603

#### NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2021

#### Note 7 Loans Payable - Continued

The following is a schedule of future principal and interest loan payments:

	Р	rincipal	I	nterest	Total		
2022	\$	40,069	\$	5,207	\$ 45,276		
2023		40,469		4,807	45,276		
2024		40,875		4,401	45,276		
2025		41,284		3,993	45,277		
2026		41,697		3,579	45,276		
2027-2031		162,021		12,181	174,202		
2032-2036		118,018		5,377	123,395		
2037-2039		36,237		727	 36,964		
	\$	520,670	\$	40,272	\$ 560,942		

## Note 8 Employee Benefit Plan

The Agency maintains a Simple IRA account for its employee. The Agency may contribute up to 3% of gross wages to the Simple IRA account. Contributions totaled \$1,404 and \$1,350, for the years ended December 31, 2021 and 2020, respectively.

#### Note 9 Railroad Operating Agreement

In 2006, the Agency entered into an operating agreement with Owego and Harford Railway, Inc. for the use of the railroad property and facilities. The agreement was for ten years with an option to renew for an additional five years. The agreement was revised in February 2013 for a term of fifteen years through December 2028. According to the agreement, the Agency shall receive 10% of gross operating revenues up to \$800,000 and 5% over \$800,000 until December 2015. The thresholds increase to \$1 million for years 2016 through 2020, and \$1.2 million for years 2021 through 2024. For the final period of 2025 through 2028, the amount is to be agreed upon by both parties; the threshold shall be no less than \$1.2 million. The operating company is responsible for any additional equipment and facilities that may be required for the operation of the line, as well as such maintenance, repairs and insurance necessary to keep the line in good operating condition.

In 2020, the agreement was modified to reflect RJ Corman as the new operator.

## SCHEDULE OF PROJECTS DECEMBER 31, 2021

Project Name	Exemption Period	Purpose	Sales Tax Cap	Sales Tax Exemptions	00	•	Property Taxes if Not Exempt	Total Exemptions	Jobs at 12/31/2021
Nichols Cross Dock	2017-2028	Construction	\$ -	<u>\$</u> -	\$ -	\$ 140,809	\$ 385,217	\$ 244,408	39
Spencer-Tioga Solar	2020-2050	Construction	486,144	-	-	91,392	91,526	134	0
Crown	2017-2047	Construction	-	-	-	300,000	1,401,544	1,101,544	258
Tioga Downs Phase 4 (Golf)	2017-2037	Commercial/Construction	-	-	-	17,410	97,337	79,927	1
Owego Gardens	2017-2047	Construction	-	-	-	23,489	102,029	78,540	2
Midwestern Pet Foods	2016-2027	Industrial	-	-	-	37,591	82,135	44,544	49
Tioga Downs Phase 1	2015-2034	Commercial/Construction	-	-	-	31,853	97,621	65,768	0
Gateway	2018-2033	Commercial/Construction	-	-	-	1,700	50,459	48,759	1
Tioga Downs Phase 2	2017-2037	Construction	-	-	-	31,604	139,660	108,056	186
Tioga Downs Phase 3 (Hotel)	2017-2037	Construction	-	-	-	395,654	2,244,331	1,848,677	187
Best Buy	2003-2022	Construction	1,028,429	-	-	600,000	507,133	(92,867)	271
Central New York Oil and Gas Company 3	2021-2026	Construction	-	-	-	5,171,608	5,284,258	112,650	8
231 Main LLC	2007-2021	Real Estate	-	-	-	6,234	6,234	-	0
V&S New York Galvanizing	2021-2031	Construction	671,200			11,038	175,332	164,294	20
Total			\$ 2,185,773	<u>\$</u> -	<u> </u>	\$6,860,382	\$ 10,664,816	\$3,804,434	

## SCHEDULE OF LOANS RECEIVABLE DECEMBER 31, 2021

Loan Name	Issue Date	Maturity Date	Interest Rate	nce at <u>r 31, 2020</u>	v Loans /Advances	Repayments	lance at ber 31, 202 <u>1</u>
Commercial Façade Loans							
Owens Insurance	6/20/2018	7/1/2024	0%	\$ 26,875	\$ -	\$ (7,500)	\$ 19,375
Lovelass 249 Front St	4/27/2018	5/1/2024	0%	13,438	-	(3,438)	10,000
Broad St Barber Shop	2/1/2018	6/1/2023	0%	4,620	-	(1,650)	2,970
Glenda Ford	11/6/2017	5/1/2022	0%	4,070	-	(4,070)	-
The Parkview	8/23/2017	9/1/2023	0%	19,467	-	(6,489)	12,978
Towne Diner	9/16/2016	10/1/2022	0%	6,290	-	(6,290)	-
5 Star Realty Development	5/18/2016	6/1/2022	0%	12,500	-	(7,639)	4,861
Owego Kitchen	12/21/2015	1/1/2022	0%	5,488	-	(4,025)	1,463
Becky's Diner	10/1/2016	12/1/2021	0%	 4,196	 -	(3,293)	 903
Total Commercial Façade Loans Receivable	2			\$ 96,944	\$ 	\$ (44,394)	\$ 52,550
IRP Loans							
The Loom	10/1/2018	10/1/2024	4.00%	\$ 6,885	\$ -	\$ (1,583)	\$ 5,302
Broad St Barber Shop	2/1/2018	2/1/2033	4.75%	62,584	-	(3,806)	58,778
Stilettos Hair & Nails	12/1/2017	5/6/2022	2.50%	7,503	-	(4,924)	2,579
R&C Auto Repair	4/19/2017	6/1/2032	4.50%	33,221	-	(2,088)	31,133
Granite Works 3	4/27/2017	5/1/2023	2.50%	42,118	-	(42,118)	-
Giggle Box Playhouse	12/1/2017	1/6/2027	2.50%	16,978	-	(2,484)	14,494
Granite Works 2	5/23/2016	7/1/2021	5.00%	4,525	-	(4,525)	-
Harold & Harry's	12/21/2010	1/2/2040	0.00%	49,852	-	(600)	49,252
Becky's Diner	12/1/2007	7/1/2022	6.25%	14,462	-	(7,378)	7,084
The Parkview	12/9/2011	12/1/2021	5.00%	15,801	-	(12,561)	3,240
Pristine Vision	6/1/2019	6/1/2029	4.00%	87,423	-	(8,813)	78,610
Elston Enterprises	6/1/2020	6/1/2035	5.25%	39,111	-	(1,849)	37,262
Belles Blue LLC / Ye Old County Flourist	5/1/2021	5/1/2031	2.50%	-	80,000	(4,138)	75,862
At Your Door Mobile Dog Grooming	7/1/2021	7/1/2026	2.50%	 -	 16,125	(1,523)	 14,602
Total IRP Loans Receivable				\$ 380,463	\$ 96,125	\$ (98,390)	\$ 378,198
RBEG Loans							
Pristine Vision	6/1/2019	6/1/2029	4.00%	\$ 69,937	\$ -	\$ (7,050)	\$ 62,887
	Total RBEG	Loans Receiv	able	\$ 69,937	\$ 	\$ (7,050)	\$ 62,887
<b>COVID-19 ERLP Loans</b>							
Rock Oak Lumber	10/1/2020	10/1/2023	2.50%	\$ 23,660	\$ -	\$ (7,597)	\$ 16,063
Belva LLC	10/1/2020	10/1/2023	2.50%	13,883	-	(4,893)	8,990
Hygge Home LLC	10/1/2020	10/1/2023	2.50%	9,464	-	(3,264)	6,200
TDS Construction	11/1/2020	11/1/2023	2.50%	9,732	-	(3,394)	6,338
Jackpot Richie's Chicken BBQ	8/1/2020	8/1/2023	2.50%	25,000	-	(7,396)	17,604
1	Total COVID			\$ 81,739	\$ -	\$ (26,544)	\$ 55,195
	Total All Loa	ns		\$ 629,083	\$ 96,125	\$(176,378)	\$ 548,830
	Less: Allowar	ice for Doubt	ful Loans	 (35,000)			 (35,000)
	Revolving Loans Receivable			\$ 594,083			\$ 513,830



## INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

To the Board of Directors Tioga County Industrial Development Agency Owego, New York

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Tioga County Industrial Development Agency (the Agency), a component unit of the County of Tioga, New York, as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the Agency's basic financial statements, and have issued our report thereon dated March 18, 2022.

## **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Agency's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Agency's internal control. Accordingly, we do not express an opinion on the effectiveness of the Agency's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Agency's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Agency's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Agency's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Agency's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Agency's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,

nseror Co. CPA, LUP

Insero & Co. CPAs, LLP Certified Public Accountants

Ithaca, New York March 18, 2022